

CREWS PROJECT PROGRESS REPORT

(January - June 2023)

1.	Project title	DR Congo - Strengthening Hydro-Meteorological and Early Warning Services	2.	Project reference CREWS/CProj/01/DRC			
3.	Implementing Partners involved in the project	World Bank (Lead) World Meteorological Organization	4.	Regional/National Partners involved in the project Agence Nationale de Météorologie et de Télédétection par Satellite (Mettelsat)			
5.	Project Duration/Timeframe (from year – to year)	December 2017 – June 2025 (extension granted in June 2032)	6.	Total Funding Approved by Steering Committee (in US dollars), including fees 3,090,000			
7.	Reporting focal point(s) from Implementing Partners	Christian Vang Eghoff — ceghoff@worldbank.org Tania Gascon — taniagascon@wmo.int Eric Kipasa — ekipasa@worldbank.org - in cc Bernard Gomez — begomez@wmo.int & Jean-Baptiste Migraine - jbmigraine@wmo.int - in cc					
8.	Project overview	 events during the reporting period in bullet points. The development objective is to improve the quactimate services in selected sectors. The CREWS funding seeks to improve the country. Strengthening institutional, partnerships. Provision of technical assistance to Mett for early warning systems in selected wath of Development of QMS for aviation meteors. Supporting Mettelsat development strates. 	(ma ality y's h and elsat tersl rolo egy	of the Government of the DRC's hydro-meteorological and ydromet services through: regulatory frameworks and capacity building for early warning t at national level for early warning procedures and at local level			



- Component A: Institutional and regulatory strengthening, capacity building and implementation support (cost US\$0.95M): (i) strengthening the partnerships between MettelSat, civil protection, RVF and RVA relevant to early warning systems (severe weather, flash flooding); (ii) institutional strengthening; (iii) capacity building
- Component B: Improvement of hydromet information service delivery (cost US\$2.14M) in line with the global framework for climate services. This component supports (i) identification of requirements by decision-makers and the population at-risk; and (ii) support the design and production of more accurate, timely and relevant warnings and information. Thus, the component strengthens the capacity of specific users for optimal use of products and services relevant to early warning systems.
- It leverages the Strengthening Hydro-Meteorological and Climate Services Project, US\$8M (US\$5.3 GEF, US\$2.7M GFDRR)

Significant events during the reporting period:

Closure of the GFDRR-GEF Hydromet leveraging project

P159217 DRC Hydromet ICR Offical document.pdf

• The Steering Committee approved the restructuring of the CREWS DRC project and the proposed no-cost extension until 30 June 2025 for the activities implemented by the World Bank

9. Progress summary

What has been achieved <u>during this reporting period</u>? – Please list <u>in bullet points</u> the most significant and tangible outcomes? (max 250 words)

 Analysis of benefits resulting for GFDRR-GEF project and recommendations for follow-up under CREWS DRC additional financing

https://docs.google.com/document/d/1BC707 KuJpGWa860zSGzGtcRnhaEe8tEO30xzqgJOgY/edit https://docs.google.com/spreadsheets/d/1MmCAOvhI1POmjQ6TJBi37PoNhWXeCCKwJn8V 175frY/edit#gid=1280991603

The economic analysis updated at project completion evaluated that 31% of the benefits expected for the aviation sector during project implementation were realized, in relation to the enhanced provision of services to aviation in Kolwezi airport. The project was intended to affect several sectors of the DRC economy including directly or indirectly floods, agriculture, aviation, and households. The economic analysis at appraisal was expecting the project to generate a total of US\$107.41 million in benefits over 15 years, out of which US\$15.86 million including US\$2.2 million for the aviation sector were expected to be realized during the project lifetime. However, with the late installation of equipment and workstations mostly towards the end of the project, services have not been fully supplied as predicted to the different sectors.





La Banque mondiale





ANALYSE ECONOMIQUE + LISTE DES LIVRABLES DU PROJET

Renforcement des services hydrométéorologiques et climatologiques (P159217)

Analyse économique

- 1. A sa clôture au 15 janvier 2023, le Projet a exécuté 7 025 694 USD sur les 8 029 452 USD prévus : et réalisé 675 000 USD en termes de bénéfices socio-économiques (résultats) sur les 15 860 000 USD prévus à l'évaluation.
- 2. Le Projet a fourni de nombreux livrables (voir liste à la fin de ce document) : réhabilitation des bâtiments et des installations techniques essentielles, protocoles d'accord avec les partenaires et les usagers, plan de formation (approuvé mais non financé), cadre national pour les services climatologiques (adopté mais non financé), projet de loi sur la météorologie (actuellement en discussion au Conseil constitutionnel). Les résultats escomptés n'ont pas été réalisés à la hauteur des espérances. Le budget de la composante 3 "prestation de services" du projet a été considérablement réduit, passant de 1,26 million USD à 0,12 million USD. Ce choix est discutable, étant donné que le Projet a finalement laissé 1,003 million USD non décaissés à la fin du projet ; mais la non-atteinte des résultats escomptés est aussi étroitement liée aux difficultés budgétaires (cf para 3) et de ressources humaines (cf para 4) qui n'ont pas pu être résolues, voire se sont aggravées au cours de la mise en oeuvre. De fait, les investissements ne se sont pas (encore, à ce jour) traduits en bénéfices pour les usagers.
- 3. Le budget de la METTELSAT exécuté en 2022 est de 500 000 USD, y compris 320 000 USD pour les salaires. Les augmentations de budget qui avaient été prévues notamment à travers l'arrêté de 2016 sur les redevances aéronautiques et le décret de 2017 sur le partage de ces redevances entre METTELSAT et la RVA, ne se sont pas réalisées. La METTELSAT perçoit pour l'instant des redevances aéronautiques au niveau des aéroports de Lubumbashi et Kolwezi (au total 180 000 USD par an), mais aucune redevance pour les services en vol ni pour les autres aéroports (celles-ci sont intégralement versées à la RVA), ni aucun budget de fonctionnement, maintenance ou investissement de la part de l'État.
- Long-term plan for the observation network 3 consultants were recruited to develop a master plan for the observing network. DRC operated a network of 120 weather stations in the sixties. Due to instability and low investments, the current number of operational weather stations is less than 20, with no clear criterion for the selection of the location of stations. The masterplan seeks to provide a rational network for both hydrological and meteorological observing stations, based on an analysis of the density of stations required to meet both national



needs and global standards. The masterplan will also provide an economic analysis of the cost of equipping, operating and maintaining the networks. The outputs will be delivered in Q3 2023.

Support to the implementation of Quality Management System (QMS) applied to the aviation sector

The implementation process of QMS till the certification of METTELSAT has got five stages: initiation, planning, implementation, control, and closure. The initiation and planning phases proceeded normally. The roadmap included 21 activities to be carried out to implement the QMS within approximately 15 months.

The support to the process consisted of the recruitment of national consultants to (1) finalize the definition and description of all relevant processes (management processes; business processes and support processes) and help to train process drivers and internal auditors; (2) review existing quality documents (human resources, instruments, and observation methods, QMS management processes, synoptic meteorology, aeronautical meteorology), and develop those for missing processes, notably for customer relations, purchasing, and finance; and (3) accompany METTELSAT for the deployment of processes and the holding of process reviews.

At the end of the consultancy mission, only the definition and description of relevant processes have been finalized. The situation of METTELSAT's QMS implementation in line with ISO 9001:2015 requirements is then as follows:

- METTELSAT's QMS complies with only 10.6% of the ISO 9001:2015 requirements.
- METTELSAT's QMS partially complies with approximately 8.02% of the ISO 9001:2015 requirements.
- METTELSAT's QMS does not comply with approximately 22.4% of the ISO 9001:2015 requirements.
- Approximately 59% of the ISO 9001:2015 requirements are not yet auditable because they are linked to aeronautical
 meteorology activities at N'DJILI international airport which is not yet under the control of METTELSAT. It can also be
 noted that there is no purchasing process within METTELSAT and the requirements relating to this are covered in 8.4
 of the ISO 9001:2015 standard.

Deliverables: MTS-SMQ-13-FORM Cartographie de la METTELSAT.pdf



10.Project Performance

	Interpretation of color coding						
High		Good progress; on track in most or all aspects of delivery					
Medium	Medium Moderate progress or on track in some aspects of delivery						
Low		Less than moderate or poor progress. Not on track in critical areas of its delivery. Requires remedial attention					

	Rate of expenditure	Rate of delivery	Alignment of Objectives
Coding			
Narrative	From WB side: Disbursed: USD 1,981,871.56 Committed: USD 0	Implementation of QMS has been delayed and continued with CREWS support after project closing but could not be achieved.	Project remains aligned to CREWS objectives.
	From WMO side: Disbursed: USD 216,733 (72%) Committed: USD 27,979 (9%)	ASECNA mission to METTELSAT delayed due to constraints in acquiring and installing a local area network with N'djili Airport. Consultants for developing the masterplans for the hydrological and meteorological surface observing networks have been hired and have all submitted their Inception Reports. Consultations on the twinning between EAMAC and ISTA are ongoing and EAMAC has provided a draft training programme and awaiting endorsement by ISTA/METTELSAT. Upon approval of the proposed training programme, WMO will sign an LOA with EAMAC for the	Implementation of CREWS Central Africa has begun and outstanding interventions in the current project will be handed over to the coordination of CREWS Central Africa to continue as part of interventions in the DRC.



	engagement with ISTA/METTELSAT to	
	commence.	

11.Risk Status

Risk Status	What is the current risk status as compared to what was identified in the project proposal? The current risk status of the project is medium, largely linked to the fluctuating commitment of the sector ministry to assure cost-sharing of meteorological revenue from civil aviation. In addition, the risk is linked to a lack of capacity of MettelSat staff to work with the installed system and the lack of MettelSat experience in warning and forecasting floods on the N'Djili and Kalamu rivers.
Measures to address	What mitigation measures have been developed to address the risk status? <u>In bullet points</u>



Closer monitoring and technical support has already contributed to mitigating risk and advancing activities. The World Bank, WMO mobilized and a number of international and local experts to support the development of a business plan and support the financial sustainability of MettelSat. Continued advocacy with national authorities for sustainability of the project's investments as well as strengthened dialogue through the World Bank's Country Management Unit. Mobilization of RSMC-Dakar to provide weather forecast guidance products to the DRC will certainly boost the capabilities for detection and tracking of severe weather phenomena and providing warnings accordingly.

12. Contributions to CREWS Output(s)s

(use number for activities and products and % for project component completion)

12.1 National Output(s)s

CREWS Output(s) 1: National Meteorological and Hydrological Services service delivery improved, including the development of long-term service delivery strategies and development plans

State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for reporting period	Progress by June 2023
Assessment of capacity for early warning of drought, heavy precipitation, river flooding, flash flooding, wind storm and recommendations for improvement	100%	80%	100%	95%
Assessment of user needs (3 stakeholders/users workshops organized)	100%	100%	100%	100%
Development and/or review of memorandums of understanding (MoUs) with users	100%	100%	100%	100%



Implement a capacity development and training program for staff (including operational training for technicians and engineers, meteorologists, and hydrologists)	100%	95%	100%	95%
Development of the MettelSat Strategy, Action Plan, and Business Plan	100%	100%	100%	100%

Completion of most activities or at least good progress. The assessment of capacity will continue under CREWS funding. This has a multiplier effect, as the project is expected to generate a wider range of benefits to different users, impacting a considerable number of people over its lifecycle, including better hydromet information to specific user groups and the general population.

For example in case of people-centered approach, the area around the N'djili watershed is mostly inhabited by poor communities and highly exposed to the risk of flooding. These communities are disproportionally vulnerable to floods compared to the average population. While the project did not specifically target poor communities, the modernized equipment installed in the N'djili and Kalamu watersheds has allowed to produce early warnings to the exposed population.

The soon-to-start twinning arrangement between ISTA and EAMAC for strengthening the capacity of resource persons at ISTA in state-of-the-art forecasting skills will result in better forecast products.

CREWS Output(s) 2: Risk Information to guide early warning systems and climate and weather service developed and accessible						
State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for the reporting period	Progress by June 2023		



Development of a national risk geoportal and	100%	100%	100%	100%
development of hazard, exposure, and vulnerability				
information for flood risk assessment and impact				
forecasting				
Establishment of the National Framework for Climate	100%	100%	100%	100%
Services				

- **Gender-responsive**: The NFCS ensures a continuation of DRC efforts to improve the capacities of rural women to reduce the vulnerability of communities affected by climate change. In fact, women are particularly vulnerable to climate change, especially in poor communities where livelihoods are largely dependent on local natural resources.
- **People-centered:** The NFCS promotes continuous and effective updating of products and services through two-way communication between users and producers as well as easy access to meteorological, hydrological, and climate services data/information.
- Coherence: The NFCS provides a framework putting together all actors involved in the national value chain for climate services as well as their existing databases to build multi-sectoral EWS.
- Integrated and inclusive programming: The NFCS operationalizes the multi-stakeholder and multi-thematic platform established in accordance with the decree governing the NFCS.
- **Solution-oriented**: The NFCS is intended to provide widespread social, economic, and environmental benefits through more effective climate and disaster risk management. It will support the implementation of climate change adaptation measures. A key objective of the Framework is to bridge the gap between climate information developed by service providers and the practical needs of users. This will be achieved through the introduction of national and regional frameworks for climate services.

The publication of hazard forecasts was integrated into the MettelSat website (https://meteordc.cd) and is thus available to the public.

CREWS Output(s) 3: Information and Communication Technology, including common alerting protocol, strengthened



State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for the reporting period	Progress by June 2023
Development of operational procedures to convert extreme weather forecasts (rains, floods, winds, heat waves) into potential impacts	100%	80%	100%	80%
Elaboration of Quality Management Systems for air navigation meteorological services and the recovery of meteorological services rendered to RVA	100%	80%	100%	57%

The development of operational procedures advanced, although not to the point of completion. The implementation of the QMS has stalled while MettelSat's access to equipment at the Ndili airport (currently used by RVA) is assured. The operational procedures contribute to bringing life-saving and people-centered early warnings to the communities that need them by making early warnings on extreme weather events to populations at risk and enabling Civil Protection to act on the information in collaboration with communities.

CREWS Output(s) 4: Preparedness and response plans with operational procedures that outline early warning dissemination processes developed and accessible

State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for the reporting period	Progress by June 2023
Risk mapping and emergency response plans for municipalities including training of operational and	100%	20%	100%	20%
decision-making civil servants				

Additional information: briefly indicate, with concrete examples, the contributions to CREWS value propositions (gender-responsive, multiplier, people-centered, promote coherence, solution-oriented, unique), as relevant (150 – 200 words). Please list in bullet points.



This activity has stalled while focus was on support to equipment installation. This activity will eventually aim to allow access to early warning on extreme weather events to population at risk and enabling Civil Protection to act on the information in collaboration with communities.

CREWS Output(s) 5: Knowledge products and awareness programmes on early warnings developed

State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for the reporting period	Progress by June 2023
Community focus groups for flood risk mapping and awareness	100%	30%	50%	50%
Study tour for the 4 institutions contributing to early warning (MettelSat, DPC, RVF, CVM)	100%	0%	100%	100%

Additional information: briefly indicate the contributions, with concrete examples, to CREWS value propositions (gender-responsive, multiplier, people-centered, promote coherence, solution-oriented, unique), as relevant (150 – 200 words). Please list bullet points.

Implementation of community focus groups was stalled while focus was on equipment installation and working on sustainability of project outputs (business plan)

The study tour was converted into a study tour just for Mettelsat, to Niger to learn from the experience of the implementation of a NFCS there. The objective of the study tour was to share experiences on the best approaches to adopt in establishing and operationalizing the NFCS in DRC.

Specifically, it was about:

- Participating in the elaboration of the National Framework for Climate Services report card with the different sectors involved in Niger.
- Analyze with the actors of Niger the constraints and lessons learned in the implementation of the NFCS.



Identify good approaches for the implementation of the NFCS in DRC.

Strengthen the capacity of participants in the organizational and managerial management of the NFCS.

This resulted in specific recommendations for operationalizing the NFCS in the DRC in terms of institutional organization, flow of information, and the role of MettelSat in the process of delivering early warnings to communities.

CREWS Output(s) 6: Gender-sensitive training, capacity building programmes provided

State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for the reporting period	Progress by June 2023
Women participation in training and decision-making venues sponsored by CREWS	30%	10%	30%	10%

Additional information: briefly indicate, with concrete examples, the contributions to CREWS value propositions (gender-responsive, multiplier, people-centered, promote coherence, solution-oriented, unique), as relevant (150 – 200 words). Please list in bullet points.

Maybe good to elaborate here contributions to gender-responsive value proposition?

12.2 Regional Output(s)s (for Regional Projects)

CREWS Regional Output(s): Institutional and human capacities at Regional WMO and Intergovernmental organizations to provide regional climate and weather services to LDCs and SIDS increased

State Project Output(s) in this section	Overall Project Target	Progress by December 2022	Target for the reporting period	Progress by June 2023
				1



Common Alerting Protocol implementation	100%	95%	100%	100%

Training on CAP implementation has been successfully completed and METTELSAT has commenced issuing alerts. Meanwhile the low skills in forecasting severe weather events are currently offset through support from RSMC-Dakar (Senegal), which provides guidance products for anticipated severe weather phenomena in the DRC and elsewhere in the Central Africa region. Challenges limiting full CAP implementation include internet access as well as training of the user-community on the interpretation of alerts.

13. Certification on Use of Resources

This needs to be provided at the end of the year as part of the submission of the 2nd semester report. Each Implementing Partner to provide a certification of the use of resources signed by their authorized representative.

14. Visibility products

a. Insert or copy any links to press releases, videos or communication items and/or social media links <u>produced during the reporting</u> period only

15. Supporting documents

a. List and annex to the report any documents providing details on project activities <u>conducted during the reporting period</u> such as reports of training sessions, assessment reports, online solutions and tools, manuals, summaries of high-level discussions etc.

16. Project History



a. Highlight key achievements since project started <u>in bullet points, include all visibility and supporting documents other than those</u> from the last 12 months

17. Site Internet





18. Plan de formation (développé par EAMAC)

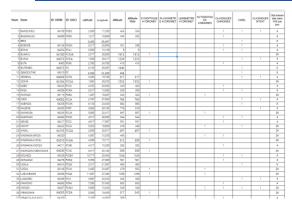




19. Cadre national pour les services climatologiques (+Décret)



20. Liste des stations nouvelles ou réhabilitées (voir WDQMS)





21. Sauvetage des données (MCH + ClimSoft + Excel)





Les données des stations ont toutes été numérisées dans la <u>base de données MCH</u> (125 stations). Les données de surveillance des précipitations et du niveau d'eau doivent encore être numérisées.

22. Projet de Stratégie de la METTELSAT (2021)



Ce document de stratégie n'a pas été adopté, ni mis en œuvre.



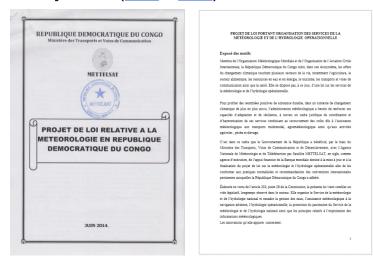
23. Projet de plan d'affaires (2022)



Ce document a été adopté, mais pas mis en œuvre.



24. Projet de loi (2014 & 2023)



Le projet de 2023 a été remis au Ministère de tutelle mais est remis en question par le Conseil constitutionnel.



25. Protocoles d'accord avec les institutions





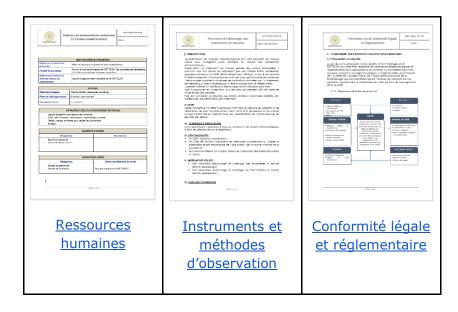
		Bureau d'Etude d'Aménagement et d'Urbanisme (BEAU)	
REPUBLIQUE DENOCRATIQUE DU CONGO	REPUBLIQUE DEMOCRATIQUE DU CONGO	REPUBLIQUE DEMOCRATIQUE DU CONGO	REPUBLIQUE DEMOCRATIQUE DU CONGO
Protocole d'Accord de Partenariat Entre L'Agence Nationale de Néciorologie et de Teledetection par Satellite « METTEISAT » et La Régie de Distribution d'Eau de la RDC « MEGIDESO S.A »	PROTOCOLE D'ACCORD DE PARTENARIAT ENTRE L'AGENCE DE METEROROLOGIE ET DE TELEDETECTION PAR SATELLITE (METTELSAT) ET LA PROTECTION CIVILE	Protocole d'accord de partenariat Entre l'Agunce Nationale de Météorologe et de Télédétection Par Suicellie (METTELSAT) L'Office des Yories et Dranage (OVD)	Protocole d'accord de partenariat Entre l'Agence Nationale de Méldensloge et de Télédérection Par Sacellie (METELMI) La Régie des Voies Phoriales (BVF)
Régie de Distribution d'Eau (REGIDESO)	Direction de la Protection Civile (DPC)	Office des Voiries et Drainage (OVD)	Régie des Voies Fluviales (RVF)
Protocole d'accord de partenariat Entre l'Agence Natumble de Nétérologie et de Télédétecton Par Saedite (METIELAT) et L'Institut Supérieur de Techniques Appliquées (ISTA)			
DECEMBRE 2019			



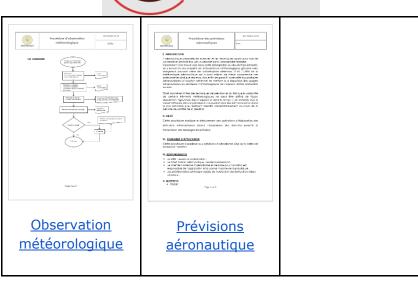
Institut Supérieur de Techniques Appliquées (ISTA)

26. Projet de manuel qualité + feuille de route + description des processus (octobre 2022)

Projet du Manuel Qualité







27. Livrables du groupement COROBOR / SOTRAD / BRLi





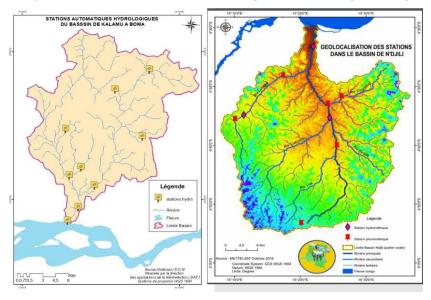


28. Estimation du coût des services rendus à l'aéronautique





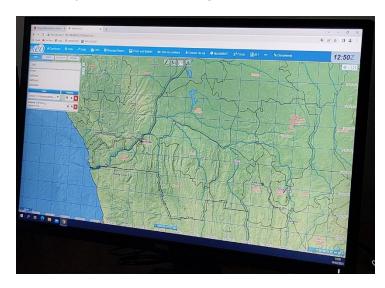
29. Systèmes d'alerte aux crues à N'Djili et Kalamu (SAPHIR)



Chaque bassin est équipé de 3 limnimètres + 5-7 pluviomètres, le modèle GR4H développé par BRLi fournit des prévisions des zones inondées.



30. Système MESSIR de gestion des données climatologiques, de prévision et d'aide à la production de services





31. <u>Présentation de la METTELSAT</u> à la clôture du projet



32. IMPLEMENTATION COMPLETION AND RESULTS REPORT: Strengthening Hydro-Meteorological and Climate Services Project (P159217)

P159217_DRC Hydromet ICR_Offical document.pdf